



TIER 1 DRAFT ENVIRONMENTAL IMPACT STATEMENT

## 7.13 Air Quality



## 7.13 AIR QUALITY

### 7.13.1 Introduction

Air quality describes the level of contaminants in the air. Air pollution is a general term that refers to one or more chemical substances that degrade the quality of the atmosphere. Individual air pollutants degrade the atmosphere by reducing visibility, damaging property, reducing the productivity or vigor of crops or natural vegetation, and/or harming human or animal health.

#### 7.13.1.1 Definition of Resource

Human activity affects ambient air quality via production of air pollutants, including emissions by mobile and stationary sources. Mobile-source emissions refer to emissions from transportation sources. Stationary source emissions refer to emissions from fixed facilities. The No Action Alternative and Action Alternatives could affect air emissions and greenhouse gas (GHG) emissions—and thus air quality—via operational changes in the following:

- 4 Vehicle-miles traveled (VMT) – regional traffic (potential mode shift from autos to rail)
- 4 Train-miles traveled (potential changes in power and fuel requirements)
- 4 Local traffic (potential shifts in traffic, particularly near station locations)
- 4 Bus and air travel (potential mode shift from buses and planes to rail)

The summation of these changes will reflect the overall impact of the Action Alternatives on the following:

- 4 Criteria air quality pollutants
- 4 Mobile-source air toxics
- 4 GHG emissions

#### 7.13.1.2 Effects-Assessment Methodology

The Clean Air Act (CAA), as amended, is the basis for most federal air pollution control programs. The U.S. Environmental Protection Agency (EPA), under the CAA, regulates air quality nationally. Under the authority of the CAA, the EPA established a set of National Ambient Air Quality Standards (NAAQS) for various “criteria” air pollutants.

The CAA requires states to develop a general plan to attain and maintain the NAAQS in all areas of the country and a specific plan (State Implementation Plan or SIP) to attain the standards for each area that the EPA has designated nonattainment for an NAAQS. State and local air quality management agencies develop these SIPs and then submitted them to the EPA for approval.

The SIPs serve two main purposes:

- 4 Demonstrate that the state has the basic air quality management program components in place to implement a new or revised NAAQS.
- 4 Identify the emissions control requirements the state will rely upon to attain and/or maintain the primary and secondary NAAQS.

In addition, Congress recognized in the Clean Air Act Amendments of 1990 (CAAA) that the more densely populated Northeast states share the same airshed, as well as emissions sources and commuting patterns. To regionally address air quality in the Northeast, Congress created the Ozone Transport Region (OTR)—an area from Maine to Northern Virginia. States in the OTR are required to implement additional control measures that apply across the region, whether an area in the OTR is attainment or nonattainment.

This air quality analysis follows guidance from the Federal Railroad Administration (FRA) and the EPA, as well as applicable state agencies. The analysis considers existing conditions in the Study Area, as well as the potential negative and positive impacts of the program on regional air quality. This analysis calculates potential regional pollutant burdens caused by changes in regional passenger VMT and train-miles traveled under the the Action Alternatives. The FRA calculated vehicle emission factors using the EPA's MOVES2010b mobile-source emissions modeling program, which estimates emissions and GHGs for mobile sources. MOVES2010b was run using state-specific national level runs of EPA's MOVES2010b, as the VMT data were generated on a statewide basis. It should be noted that the EPA has recently released MOVES2014. There is a two-year grace period before MOVES2014 is required to be used in a transportation conformity analysis. This grace period began on October 7, 2014. Any Tier 2 studies requiring transportation conformity analysis conducted after October 7, 2016, would be required to use MOVES2014.

The FRA calculated potential regional pollutant burdens of the trains based on changes in train vehicle-miles (average energy requirements of passenger trains) as detailed in the *Transportation Energy Data Book* (Edition 33), and pollutant emission rates for the project area (as detailed in the EPA's egrid database and state-specific regulations and goals pertaining to future energy mixes). The FRA analyzed the changes in emission burdens caused by the Action Alternatives relative to the No Action Alternative, rather than separate baseline emissions burdens associated with each Alternative (the No Action and Action Alternatives). This variation in how emission burdens were calculated was a result of the service data being presented as changes between the No Action and Action Alternatives rather than separate service data for the No Action and Action Alternatives.

The FRA assumed that the emissions generated to supply power to the Action Alternatives occur in the same state as the portion of the Action Alternatives being studied. Since the electrical system is a grid, there is a chance that the power supplier could be out of state and that the emissions are not actually occurring in the state that requires the power. However, for this study the FRA assumed that the emissions are generated in the state that requires the power since the eGRID emission factors are available on a state-by-state basis. The FRA has qualitatively analyzed the air quality impacts caused by changes in local traffic, bus and air travel, and construction. Table 7.13-1 summarizes key factors associated with the methodologies for each air quality resource evaluated.

The FRA did not make any conformity determinations as part of this Tier 1 Draft EIS; conformity determinations would be made as part subsequent Tier 2 analysis as appropriate.

**Table 7.13-1: Effects-Assessment Methodology Summary: Air Quality**

Resource	Affected Environment	Type of Assessment	Outcome
Criteria Pollutants	Ambient air monitoring data by counties along the Representative Route of each Action Alternative	Quantitative: µg/m <sup>3</sup> and/or parts per million	Identification of air quality monitoring locations along the Representative Route of each Action Alternative.
	Sources of pollutants in the area along the Representative Route of each Action Alternative	Qualitative: Major source of pollutant	Identification of major source of criteria pollutant by county.
	Attainment Status – Counties along the Representative Route of each Action Alternative	Qualitative: Designation as attainment, nonattainment or maintenance	Identification of nonattainment and maintenance areas along the Representative Route of each Action Alternative.
Criteria pollutants, greenhouse gases	Train VMT – Rail lines within the Northeast Corridor	Quantitative: Tons of pollutants	Criteria pollutant changes caused by rail operations.
Criteria pollutants, mobile-source air toxics	Areas around station locations	Qualitative: discussion	Qualitative assessment of potential local impacts.
Criteria pollutants, mobile-source air toxics, greenhouse gases	Regional traffic along the Representative Route of each Action Alternative	Quantitative: Tons of pollutants	Criteria pollutant and greenhouse gas pollutant changes due to passenger car vehicle mile travel changes.
	Bus and air travel within NEC region	Qualitative: discussion	Qualitative assessment of potential changes in bus and air travel.
	Construction Activities	Qualitative: discussion	Qualitative discussion of air quality impacts during construction.

Source: NEC FUTURE team, Air Quality Effects-Assessment Methodology, Appendix E, Section E.13, 2014

### 7.13.2 Resource Overview

The EPA is responsible for establishing the NAAQS and enforcing the CAA. The agency also regulates emission sources—such as aircraft, ships, and certain types of locomotives—under the exclusive authority of the federal government. The CAA directs the EPA to implement environmental policies and regulations that will ensure acceptable levels of air quality. Under the CAA, a project cannot do the following:

- 4 Cause or contribute to any new violation of any NAAQS in any area;
- 4 Increase the frequency or severity of any existing violation of any NAAQS in any area; or
- 4 Delay timely attainment of any NAAQS or any required interim emission reductions or other milestones in any area.

As required by the CAA, the EPA has established NAAQS for six major air pollutants: carbon monoxide (CO), nitrogen dioxide (NO<sub>2</sub>), ozone (O<sub>3</sub>), particulate matter (PM), sulfur dioxide (SO<sub>2</sub>), and lead (Pb). NO<sub>2</sub> is one of a group of highly reactive gases known as “oxides of nitrogen,” or “nitrogen oxides (NO<sub>x</sub>).” Other NO<sub>x</sub> include nitrous acid and nitric acid. The EPA’s NAAQS uses NO<sub>2</sub> as the indicator for the larger group of NO<sub>x</sub>. For this study, a 100 percent conversion rate of NO<sub>x</sub> to NO<sub>2</sub> was conservatively assumed, and all NO<sub>x</sub> emissions are referred to as NO<sub>2</sub> emissions.

Table 7.13-2 summarizes these standards, and further information about these “criteria pollutants” is given later in this section. The EPA established “primary” standards to protect the public health and “secondary” standards to protect the nation’s welfare and account for air pollutant effects on soil, water, visibility, materials, vegetation and other aspects of the general welfare.

Pollutants traced principally to mobile sources and power generation are relevant to the evaluation of the each Action Alternative’s impacts. These pollutants include CO, hydrocarbons (HC), NO<sub>x</sub>, O<sub>3</sub>, PM less than 10 microns (PM<sub>10</sub>) and less than 2.5 microns (PM<sub>2.5</sub>), SO<sub>x</sub>, and mobile-source air toxics (MSAT). HC and NO<sub>x</sub> emissions are a concern primarily because they are precursors in the formation of O<sub>3</sub> and PM. O<sub>3</sub> forms through a series of reactions that occur in the atmosphere in the presence of sunlight. Since the reactions are slow and occur as the pollutants are diffusing downwind, elevated O<sub>3</sub> levels often occur many miles from the sources of the precursor pollutants. Therefore, the effects of HC and NO<sub>x</sub> emissions are generally examined on a regional or “mesoscale” basis. PM<sub>10</sub> and PM<sub>2.5</sub> impacts are both regional and local. CO impacts are generally localized. Even under the worst meteorological conditions and most congested traffic conditions, high concentrations are limited to a relatively short distance (300 to 600 feet) of heavily traveled roadways.<sup>1</sup> Vehicle emissions are the major sources of CO.

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<sup>1</sup> U.S. Environmental Protection Agency - Office of Transportation and Air Quality. (2015). *Near Roadway Air Pollution and Health*. Retrieved May 28, 2015, from Transportation and Air Quality: <http://www.epa.gov/otaq/nearroadway.htm>

**Table 7.13-2: National Ambient Air Quality Standards**

Pollutant		Primary/ Secondary	Averaging Time	Level	Form
Carbon Monoxide		Primary	8 hours	9 ppm	Not to be exceeded more than once per year
			1 hours	35 ppm	
Lead		Primary and Secondary	Rolling 3-month average	0.15 µg/m <sup>3</sup> (1)	Not to be exceeded
Nitrogen Dioxide		Primary	1 hour	100 ppb	98th percentile, averaged over 3 years
		Primary and Secondary	Annual	53 ppb (2)	Annual Mean
Ozone		Primary and Secondary	8 hours	0.075 ppm (3)	Annual fourth-highest daily maximum 8-hr concentration, averaged over 3 years
Particle Pollution	PM <sub>2.5</sub>	Primary	Annual	12 µg/m <sup>3</sup>	Annual mean, averaged over 3 years
		Secondary	Annual	15 µg/m <sup>3</sup>	Annual mean, averaged over 3 years
		Primary and secondary	24 hours	35 µg/m <sup>3</sup>	98th percentile, averaged over 3 years
	PM <sub>10</sub>	Primary and Secondary	24 hours	150 µg/m <sup>3</sup>	Not to be exceeded more than once per year on average over 3 years
Sulfur Dioxide		Primary	1-hour	75 ppb (4)	99th percentile of 1-hour daily maximum concentrations, averaged over 3 years
		Secondary	3 hours	0.5 ppm	Not to be exceeded more than once per year

Source: EPA Office of Air and Radiation. Accessed August 2015 at <http://www.epa.gov/air/criteria.html>

(1) Final rule signed October 15, 2008. The 1978 lead standard (1.5 µg/m<sup>3</sup> as a quarterly average) remains in effect until one year after an area is designated for the 2008 standard, except that in areas designated nonattainment for the 1978, the 1978 standard remains in effect until implementation plans to attain or maintain the 2008 standard are approved.

(2) The official level of the annual NO<sub>2</sub> standard is 0.053 ppm, equal to 53 ppb, which is shown here for the purpose of clearer comparison to the 1-hour standard.

(3) Final rule signed March 12, 2008. The 1997 ozone standard (0.08 ppm, annual fourth-highest daily maximum 8-hour concentration, averaged over 3 years) and related implementation rules remain in place. In 1997, the EPA revoked the 1-hour ozone standard (0.12 ppm, not to be exceeded more than once per year) in all areas, although some areas have continued obligations under that standard ("anti-backsliding"). The 1-hour ozone standard is attained when the expected number of days per calendar year with maximum hourly average concentrations above 0.12 ppm is less than or equal to 1.

(4) Final rule signed June 2, 2010. The 1971 annual and 24-hour SO<sub>2</sub> standards were revoked in that same rulemaking. However, these standards remain in effect until one year after an area is designated for the 2010 standard, except in areas designated nonattainment for the 1971 standards, where the 1971 standards remain in effect until implementation plans to attain or maintain the 2010 standard are approved.

ppm = parts per million

ppb = parts per billion

MSAT impacts are both regional and local. Through the issuance of the EPA's Final Rule regarding emission Control of Hazardous Air Pollutants from Mobile Sources [66 FR 17229], it was determined that many existing and newly promulgated mobile-source emission control programs would reduce MSATs. The EPA examined the impacts of existing and newly promulgated mobile-source control programs, including its reformulated gasoline program, its national low-emission-vehicle standards, its Tier 2 motor-vehicle emissions standards, and gasoline sulfur control requirements, its proposed heavy-duty engine and vehicle standards, and its on-highway diesel-fuel requirements. Future emissions would likely be lower than present levels as a result of the EPA's national control programs, which are projected to reduce MSAT emissions by 83 percent from 2010 to 2050, even if VMT increases by 102 percent.

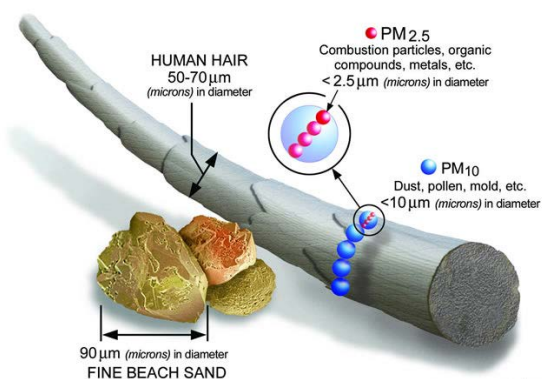
The FRA analyzed greenhouse gases (GHG) on a regional scale. CO<sub>2</sub> makes up the largest anthropogenic component of GHG emissions. Other prominent transportation GHGs include methane (CH<sub>4</sub>) and NO<sub>x</sub>. To date, no national standards have been established regarding GHGs, nor has the EPA established criteria or thresholds for ambient GHG emissions pursuant to its authority to establish motor-vehicle emission standards for CO<sub>2</sub> under the CAA.

As noted earlier, pollutants that have established national standards are referred to as "criteria pollutants." The sources of these pollutants, their effects on human health and the nation's welfare, and their final deposition in the atmosphere vary considerably. A brief description of each pollutant is provided below.

**Ozone (O<sub>3</sub>)** is a colorless toxic gas. O<sub>3</sub> is found in both the Earth's upper and lower atmospheric levels. In the upper- atmosphere, O<sub>3</sub> is a naturally occurring gas that helps to prevent the sun's harmful ultraviolet rays from reaching the Earth. In the lower layer of the atmosphere, O<sub>3</sub> forms mostly through human activity. O<sub>3</sub> is not directly emitted into the atmosphere; it forms in the lower atmosphere through a chemical reaction between HC—also referred to as volatile organic compounds (VOC)—and NO<sub>x</sub>. O<sub>3</sub> is the main ingredient of smog. O<sub>3</sub> enters the bloodstream through the respiratory system and interferes with the transfer of oxygen, depriving sensitive tissues in the heart and brain of oxygen. O<sub>3</sub> also damages vegetation by inhibiting its growth.

**Particulate Matter (PM)** pollution is a complex mixture of extremely small particles and liquid droplets. Particle pollution is made up of a number of components, including acids (such as nitrates and sulfates), organic chemicals, metals, and soil or dust particles. The size of particles is directly linked to their potential for causing health problems. The EPA is concerned about particles that are 10 microns (PM<sub>10</sub>), 2.5 microns (PM<sub>2.5</sub>), or smaller in diameter (Figure 7.13-1. because those are the particles that generally pass through the throat and nose and enter the lungs. Once inhaled, these particles can affect the

**Figure 7.13-1: Relative Particulate Matter Size**



Source: U.S. Environmental Protection Agency, 2013



heart and lungs and cause serious health effects. PM can penetrate the human respiratory system's natural defenses and damage the respiratory tract when inhaled. Whereas particles 2.5 to 10 microns in diameter tend to collect in the upper portion of the respiratory system, particles 2.5 microns or less are so tiny that they can penetrate deeper into the lungs and damage lung tissues.

**CO**, a colorless gas, interferes with the transfer of oxygen to the brain. CO is emitted almost exclusively from the incomplete combustion of fossil fuels. Prolonged exposure to high levels of CO can cause headaches, drowsiness, loss of equilibrium, or heart disease. CO concentrations can vary greatly over relatively short distances. Relatively high concentrations of CO are typically found near congested intersections, along heavily used roadways carrying slow-moving traffic, and in areas where atmospheric dispersion is inhibited by urban "street canyon" conditions.

**NO<sub>2</sub>**, a brownish gas, irritates the lungs. It can cause breathing difficulties at high concentrations. Like O<sub>3</sub>, NO<sub>2</sub> is not directly emitted, but is formed through a reaction between nitric oxide (NO) and atmospheric oxygen. NO and NO<sub>2</sub> are collectively referred to as NO<sub>x</sub> and are major contributors to O<sub>3</sub> formation. NO<sub>2</sub> also contributes to the formation of PM<sub>10</sub>. Other NO<sub>x</sub> include nitrous acid and nitric acid. The EPA's NAAQS uses NO<sub>2</sub> as the indicator for the larger group of NO<sub>x</sub>.

**Pb** is a stable element that persists and accumulates both in the environment and in animals. Its principal effects in humans are on the blood-forming, nervous, and renal systems. Lead levels in the urban environment from mobile sources have significantly decreased because of the federally mandated switch to lead-free gasoline.

**SO<sub>2</sub>** is a product of high-sulfur fuel combustion. The main sources of SO<sub>2</sub> are coal and oil used in power stations and industry, as well as domestic heating. Industrial chemical manufacturing is another source of SO<sub>2</sub>, which is an irritant gas that attacks the throat and lungs. It can cause acute respiratory symptoms and diminished ventilator function in children. SO<sub>2</sub> can also yellow plant leaves and erode iron and steel. SO<sub>2</sub> is also a precursor to particulate formation. SO<sub>2</sub> is the component of greatest concern and is used as the indicator for the larger group of gaseous sulfur oxides (SO<sub>x</sub>). Other gaseous sulfur oxides (e.g. SO<sub>3</sub>) are found in the atmosphere at concentrations much lower than SO<sub>2</sub>.

### 7.13.3 Criteria Pollutants

#### 7.13.3.1 Affected Environment

As required by the CAA, the EPA publishes a list of all geographic areas in compliance and not attaining the NAAQS (nonattainment areas) for each criteria pollutant. Areas that have insufficient data to make a determination are deemed unclassified, and are treated as being attainment areas until proven otherwise. Maintenance areas were previously designated as nonattainment for a particular pollutant but have since demonstrated compliance with the NAAQS for that pollutant. An area's designation is based on the data collected by the state monitoring network on a pollutant-by-pollutant basis. Table 7.13-3 lists all counties within the Affected Environment and identifies those that are nonattainment or maintenance for at least one pollutant. Table 7.13-4 lists the major sources of these pollutants. Appendix E, Section E.13, contains detailed ambient air quality monitoring data for the Study Area and attainment status information as well as current and future energy profiles.

**Table 7.13-3: Affected Environment: Air Quality Attainment Status by State and County**

Geography	County	Attainment Status: <i>Nonattainment or Maintenance for at least one criteria pollutant?</i>			
		Existing NEC	Alternative 1	Alternative 2	Alternative 3
D.C.		Yes	Yes	Yes	Yes
MD	Prince George's	Yes	Yes	Yes	Yes
	Anne Arundel	Yes	Yes	Yes	Yes
	Baltimore City	Yes	Yes	Yes	Yes
	Baltimore County	Yes	Yes	Yes	Yes
	Harford	Yes	Yes	Yes	Yes
	Cecil	Yes	Yes	Yes	Yes
DE	New Castle	Yes	Yes	Yes	Yes
PA	Delaware	Yes	Yes	Yes	Yes
	Philadelphia	Yes	Yes	Yes	Yes
	Bucks	Yes	Yes	Yes	Yes
NJ	Mercer	Yes	Yes	Yes	Yes
	Middlesex	Yes	Yes	Yes	Yes
	Union	Yes	Yes	Yes	Yes
	Essex	Yes	Yes	Yes	Yes
	Hudson	Yes	Yes	Yes	Yes
NY	New York	Yes	Yes	Yes	Yes
	Queens	Yes	Yes	Yes	Yes
	Kings	—	—	Yes	Yes
	Nassau	—	—	—	Yes
	Suffolk	—	—	—	Yes
	Bronx	Yes	Yes	Yes	Yes
	Putnam	—	—	—	<b>No</b>
	Westchester	Yes	Yes	Yes	Yes
CT	Fairfield	Yes	Yes	Yes	Yes
	New Haven	Yes	Yes	Yes	Yes
	Middlesex	Yes	Yes	Yes	Yes
	New London	Yes	Yes	Yes	Yes
	Hartford	—	—	Yes	Yes
	Tolland	—	—	Yes	Yes
	Windham	—	—	Yes	Yes
RI	Washington	<b>No</b>	<b>No</b>	<b>No</b>	<b>No</b>
	Kent	<b>No</b>	<b>No</b>	<b>No</b>	<b>No</b>
	Providence	<b>No</b>	<b>No</b>	<b>No</b>	<b>No</b>
MA	Bristol	<b>No</b>	<b>No</b>	—	<b>No</b>
	Norfolk	Yes	Yes	Yes	Yes
	Suffolk	Yes	Yes	Yes	Yes

Source: U.S. Environmental Protection Agency, December 2014  
 — = County is not in the Affected Environment for the alternative.

**Table 7.13-4: Affected Environment: Primary Source of Air Pollutants (2011)**

Geography	County	CO	VOC	NO <sub>x</sub>	PM10	PM2.5	SO <sub>2</sub>
D.C.		Mobile	Solvent	Mobile	Dust	Fuel combustion	Fuel combustion
MD	Prince George's	Mobile	Biogenics	Mobile	Dust	Fuel combustion	Fuel combustion
	Anne Arundel		Solvent				
	Baltimore City		Mobile				
	Baltimore County		Biogenics			Mobile	
	Harford						
	Cecil						
DE	New Castle	Mobile	Mobile	Mobile	Dust	Fuel combustion	Fuel combustion
PA	Delaware	Mobile	Mobile	Mobile	Dust	Fuel combustion	Fuel combustion
	Philadelphia		Solvent				
	Bucks		Mobile				
NJ	Mercer	Mobile	Biogenics	Mobile	Dust	Fuel combustion	Fuel combustion
	Middlesex		Mobile				Mobile
	Union						
	Essex						
	Hudson		Solvent		Fuel combustion		Fuel combustion
NY	New York	Mobile	Solvent	Mobile	Fuel combustion	Fuel combustion	Fuel combustion
	Queens					Mobile	
	Kings		Mobile		Fuel combustion		
	Nassau		Solvent		Mobile		
	Suffolk		Biogenics		Dust		
	Bronx		Mobile		Fuel combustion		
	Putnam		Mobile		Dust		
	Westchester		Mobile		Fuel combustion		
CT	Fairfield	Mobile	Mobile	Mobile	Dust	Fuel combustion	Fuel combustion
	New Haven		Biogenics				
	Middlesex		Mobile				
	New London		Biogenics				
	Hartford						
	Tolland						
	Windham						
RI	Washington	Mobile	Biogenics	Mobile	Dust	Fuel combustion	Fuel combustion
	Kent						
	Providence						
MA	Bristol	Mobile	Biogenics	Mobile	Dust	Dust	Fuel combustion
	Norfolk		Mobile			Fuel combustion	
	Suffolk		Solvent				

Source: U.S. Environmental Protection Agency, 2015

### Existing NEC

As shown in Table 7.13-3, almost every county within the Affected Environment of the existing NEC is nonattainment or maintenance for at least one pollutant. However, all counties in Rhode Island are in attainment for all criteria pollutants.

### Alternative 1

Since there are no new counties within the Affected Environment of Alternative 1 as compared to the Affected Environment of the existing NEC, the nonattainment and maintenance areas are the same for counties within the Affected Environment of the existing NEC and Alternative 1.

### Alternative 2

Almost every county within the Affected Environment of Alternative 2 is nonattainment or maintenance for at least one pollutant. However, all counties in Rhode Island are attainment for all criteria pollutants.

### Alternative 3

#### **Washington, D.C., to New York City**

Every county within the Affected Environment for Alternative 3 between Washington, D.C., and New York City is nonattainment or maintenance for at least one criteria pollutant.

#### **New York City to Hartford**

##### *Via Central Connecticut*

This route includes Putnam County, NY, which is not nonattainment or maintenance for at least one pollutant (and therefore attainment for all criteria pollutants).

##### *Via Long Island*

This route includes Nassau and Suffolk Counties, NY, both of which are nonattainment or maintenance for at least one criteria pollutant.

#### **Hartford to Boston**

##### *Via Providence*

Most counties in Connecticut and Massachusetts within the Affected Environment for Alternative 3 are designated as nonattainment or maintenance areas for at least one criteria pollutant. Counties in Rhode Island are in attainment for all criteria pollutants.

##### *Via Worcester*

Most counties in Connecticut and Massachusetts within the Affected Environment for Alternative 3 are designated as nonattainment or maintenance areas for at least one criteria pollutant. Counties in Rhode Island are in attainment for all criteria pollutants.

### 7.13.3.2 Environmental Consequences

The FRA's modeling predicts a decrease in regional pollutant burdens from roadways due to the expected decrease in roadway VMT (autos) and an increase in regional pollutant burdens from power sources (diesel fuel and electric) because of increased train service under the Action Alternatives. As shown in Table 7.13-5, the combined (net) effect of these elements is a predicted decrease in all criteria pollutant burdens, with the exception of NO<sub>x</sub> under Alternative 3 (via Central Connecticut/Providence, and via Long Island/Providence and Worcester) and SO<sub>2</sub> under all Action Alternatives.

**Table 7.13-5: 2040 Changes in Criteria Pollutant Burdens (tons/year) – Existing Energy Profile**

Pollutant	Project Element	Alternative 1	Alternative 2	Alternative 3			
				via Central CT/Providence	via Long Island/Providence	via Long Island/Worcester	via Central CT/Worcester
CO	Roadways	-2,495	-3,375	-3,725	-3,520	-3,850	-3,635
	Diesel Trains	-1	-25	0	1	1	1
	Electric Trains	15	30	50	55	55	35
	<b>TOTAL</b>	<b>-2,480</b>	<b>-3,375</b>	<b>-3,675</b>	<b>-3,465</b>	<b>-3,800</b>	<b>-3,605</b>
VOC	Roadways	-35	-45	-50	-45	-50	-50
	Diesel Trains	-1	-1	0	1	1	1
	Electric Trains	2	3	5	5	5	3
	<b>TOTAL</b>	<b>-30</b>	<b>-45</b>	<b>-45</b>	<b>-40</b>	<b>-45</b>	<b>-45</b>
NO <sub>x</sub>	Roadways	-165	-225	-250	-235	-255	-240
	Diesel Trains	-1	-30	0	1	1	1
	Electric Trains	90	170	270	275	285	180
	<b>TOTAL</b>	<b>-75</b>	<b>-80</b>	<b>20</b>	<b>40</b>	<b>30</b>	<b>-60</b>
PM10	Roadways	-40	-50	-60	-55	-60	-55
	Diesel Trains	-1	-1	0	1	1	1
	Electric Trains	10	15	25	25	25	15
	<b>TOTAL</b>	<b>-30</b>	<b>-35</b>	<b>-30</b>	<b>-30</b>	<b>-35</b>	<b>-40</b>
PM2.5	Roadways	-15	-25	-25	-25	-25	-25
	Diesel Trains	0	-1	0	1	1	1
	Electric Trains	5	15	20	20	20	15
	<b>TOTAL</b>	<b>-10</b>	<b>-10</b>	<b>-4</b>	<b>-3</b>	<b>-4</b>	<b>-10</b>
SO <sub>2</sub>	Roadways	-5	-10	-10	-10	-10	-10
	Diesel Trains	-1	-1	0	1	1	1
	Electric Trains	180	350	555	565	600	385
	<b>TOTAL</b>	<b>170</b>	<b>340</b>	<b>545</b>	<b>555</b>	<b>590</b>	<b>375</b>

Source: NEC FUTURE team, 2015

The primary reason for the increases in NO<sub>x</sub> and SO<sub>2</sub> is the increased electrical power requirements resulting from additional trains under the Action Alternatives. The predicted increases in NO<sub>x</sub> and SO<sub>2</sub> would account for less than 0.02 percent of NO<sub>x</sub> and 0.1 percent of SO<sub>2</sub> emission burdens currently generated in the Study Area. These relatively small changes are expected to have little impact on overall ambient pollutant concentrations. In addition the vast majority of the Study Area is classified as attainment for SO<sub>2</sub> and NO<sub>2</sub>. However, these estimates for emission burdens

generated by future power use are conservative since they are based on current emission profile information obtained from the EPA's egrid and national emission inventory databases; in actuality, a cleaner energy profile will likely exist in the future due to the adoption or increase of renewable portfolio standards by the states within the Study Area. As shown in Table 7.13-6, all states within the Study Area have adopted renewable energy goals. For all states, achievement of these renewable energy targets are expected by 2040.

**Table 7.13-6: Renewable Energy Targets by Geography**

Geography	Current Percentage of Renewable Energy	Percentage Renewable Energy Target	Percentage Increase Applied to Current Profile
D.C.	0%	20%	20%
MD	5%	20%	15%
DE	0%	25%	25%
PA	2%	18%	16%
NJ	0%	25%	25%
NY	20%	50%	30%
CT	1%	27%	26%
RI	0%	16%	16%
MA	3%	20%	17%

Sources: Egrid [http://www.epa.gov/cleanenergy/documents/egridzips/eGRID\\_9th\\_edition\\_V1-0\\_year\\_2010\\_Summary\\_Tables.pdf](http://www.epa.gov/cleanenergy/documents/egridzips/eGRID_9th_edition_V1-0_year_2010_Summary_Tables.pdf); National Conference of State Legislatures, *State Renewable Portfolio Standards and Goals* – <http://www.ncsl.org/research/energy/renewable-portfolio-standards.aspx>

To account for the future renewable energy targets of each state, a future energy profile analysis was conducted. This analysis was done by taking the difference between the current and future target renewable energy profile percentages (Table 7.13-6). The resulting percentage was then directly applied to the current emission rates to account for the increased future renewable energy percentage of each area's energy profile. Future renewables were assumed to have a zero emission profile. The results presented in Table 7.13-7 reflect the impacts of the Action Alternatives based upon this future emission profile for electrical generation. As shown in this table, the Action Alternatives would have smaller absolute air quality impacts under a predicted future energy profile, as compared to the impacts expected if the energy profile were to remain the same as that exists today. The reduced air quality impacts would result in an overall reduction in all criteria pollutant burdens, with the exception of SO<sub>2</sub>, under all Action Alternatives. The predicted increase in SO<sub>2</sub> would account for less than 0.1 percent of SO<sub>2</sub> emission burdens currently generated in the Study Area.

**Table 7.13-7: 2040 Changes in Criteria Pollutant Burdens (tons/year) – Future Energy Profile**

Pollutant	Project Element	Alt. 1	Alt. 2	Alternative 3			
				via Central CT/Providence	via Long Island/ Providence	via Long Island/ Worcester	via Central CT/Worcester
CO	Roadways	-2,495	-3,375	-3,725	-3,520	-3,850	-3,635
	Diesel Trains	-1	-25	0	1	1	1
	Electric Trains	15	25	40	45	40	25
	<b>TOTAL</b>	<b>-2,480</b>	<b>-3,380</b>	<b>-3,685</b>	<b>-3,475</b>	<b>-3,810</b>	<b>-3,610</b>
VOC	Roadways	-35	-45	-50	-45	-50	-50
	Diesel Trains	-1	-1	0	1	1	1
	Electric Trains	1	2	4	4	4	2
	<b>TOTAL</b>	<b>-30</b>	<b>-45</b>	<b>-45</b>	<b>-45</b>	<b>-45</b>	<b>-45</b>
NOx	Roadways	-165	-225	-250	-235	-255	-240
	Diesel Trains	-1	-30	0	1	1	1
	Electric Trains	75	135	215	220	225	145
	<b>TOTAL</b>	<b>-95</b>	<b>-115</b>	<b>-35</b>	<b>-15</b>	<b>-30</b>	<b>-95</b>
PM10	Roadways	-40	-50	-60	-55	-60	-55
	Diesel Trains	-1	-1	0	1	1	1
	Electric Trains	5	15	20	20	20	15
	<b>TOTAL</b>	<b>-30</b>	<b>-40</b>	<b>-35</b>	<b>-35</b>	<b>-40</b>	<b>-45</b>
PM2.5	Roadways	-15	-25	-25	-25	-25	-25
	Diesel Trains	0	-1	0	1	1	1
	Electric Trains	5	10	15	15	20	10
	<b>TOTAL</b>	<b>-10</b>	<b>-15</b>	<b>-10</b>	<b>-5</b>	<b>-10</b>	<b>-15</b>
SO2	Roadways	-5	-10	-10	-10	-10	-10
	Diesel Trains	-1	-1	0	1	1	1
	Electric Trains	145	280	445	450	480	310
	<b>TOTAL</b>	<b>135</b>	<b>270</b>	<b>435</b>	<b>445</b>	<b>475</b>	<b>300</b>

Source: NEC FUTURE team, 2015

Several other items suggest that future energy profiles will continue to improve and result in fewer emissions:

- 4 The EPA's proposed Clean Power Plan<sup>2</sup> proposes reducing PM<sub>2.5</sub>, SO<sub>2</sub>, and NO<sub>2</sub> by over 25 percent by 2030. The EPA is currently issuing final rules, and implementation is expected to start in the summer of 2020. States, including those in the Study Area, that have already invested in energy efficiency programs will be able to build on these programs during the compliance period to help make progress toward meeting their targets.
- 4 The use of regenerative braking would reduce the energy use, and resulting power plant emissions, from the electric trains. Regenerative braking is the process during which the train's electric traction motors are utilized as generators during a brake application. This regenerated electricity can be used to power other trains drawing power within the network. The regenerated power can also be returned to the electrical utility grid using bi-directional traction

<sup>2</sup> <http://www2.epa.gov/carbon-pollution-standards/clean-power-plan-proposed-rule>

power substations. Trains with high brake duty cycles can recover upwards of 15 percent of the total consumed electricity. High-speed trains can recover approximately 5-10 percent of the total electricity consumed, a value that is reduced by the longer distances between stations and fewer station stops.

- 4 Today, Amtrak directly receives a portion of their electrical requirements from the hydroelectric generators operating at the Safe Harbor Dam in Pennsylvania. The Safe Harbor Dam has two 28 megawatt turbines that are dedicated to generating power for Amtrak's use. Due to the nature of the power grid and the Action Alternatives, it is not possible to reliably determine what percentage of the Action Alternatives' power requirements would come from the Safe Harbor Dam system. As such, emission estimates from electrical usage are conservative because they are based on statewide values, which assume only a percentage of renewable power generation rather than a direct portion of electrical usage coming from a renewable source.
- 4 As discussed in Chapter 5, Transportation Effects, investment in the NEC FUTURE passenger rail infrastructure would create a shift in demand from aircraft and bus trips servicing the corridor to rail trips, when comparing the Action Alternatives to the No Action Alternative. As such, the shift in travel mode choice is likely to result in a decrease in criteria pollutant emissions from aircraft and buses under all Action Alternatives; however, it is not within the scope of this analysis to make quantitative predictions regarding the level of decrease in emissions.

The FRA did not conduct a quantitative analysis of the impacts to air quality from construction of the Action Alternatives, as a detailed construction schedule, along with estimates of construction equipment and activities, are not developed as part of NEC FUTURE. However, construction of the Action Alternatives would result in temporary emissions of criteria pollutants associated with construction equipment and activities. Local levels of criteria pollutants could also increase near station locations and parking facilities caused by vehicles queuing at these locations.

#### **7.13.4 Mobile-Source Air Toxics**

##### **7.13.4.1 Affected Environment**

In addition to the criteria pollutants for which there are NAAQS, the EPA also regulates air toxics. Toxic air pollutants are those pollutants known or suspected to cause cancer or other serious health effects. Most air toxics originate from human-made sources, including on-road mobile sources, non-road mobile sources (e.g., airplanes), area sources (e.g., dry cleaners), and stationary sources (e.g., factories or refineries).

Controlling air toxic emissions became a national priority with the passage of the CAA, whereby Congress mandated that the EPA regulate 188 air toxics, also known as hazardous air pollutants. The EPA has assessed this expansive list in their latest rule on the Control of Hazardous Air Pollutants from Mobile Sources and identified a group of 93 compounds emitted from mobile sources that are listed in their Integrated Risk Information System.<sup>3</sup> In addition, the EPA identified seven compounds with significant contributions from mobile sources that are among the national- and regional-scale cancer risk drivers from their 1999 National Air Toxics Assessment. These are acrolein, benzene, 1,3-butadiene, diesel particulate matter plus diesel exhaust organic gases,

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<sup>3</sup> EPA, Integrated Risk Information System (IRIS), <http://www.epa.gov/iris/>



formaldehyde, naphthalene, and polycyclic organic matter. While the Federal Highway Administration (FHWA) considers these the priority MSATs, the list is subject to change and may be adjusted in consideration of future EPA rules. The 2007 EPA rule mentioned previously requires controls that will dramatically decrease MSAT emissions through cleaner fuels and cleaner engines. According to an FHWA analysis using the EPA's MOVES2010b model, even if vehicle activity (VMT) increases by 102 percent as assumed it will from 2010 to 2050, a combined reduction of 83 percent in the total annual emissions for the priority MSAT is projected for the same period.

The seven priority MSATs are briefly described below:

- 4 **Acrolein** is a water-white or yellow liquid that burns easily, is readily volatilized, and has a disagreeable odor. It is considered to have high acute toxicity, and it causes upper respiratory tract irritation and congestion in humans.
- 4 **Benzene** is a volatile, colorless, highly flammable liquid with a sweet odor. Most of the benzene in ambient air is from incomplete combustion of fossil fuels and evaporation from gasoline service stations. Acute inhalation exposure to benzene causes neurological symptoms, such as drowsiness, dizziness, headaches, and unconsciousness in humans. Chronic inhalation of certain levels of benzene causes blood disorders in humans.
- 4 **1,3-Butadiene** is a colorless gas with a mild gasoline-like odor. Sources of 1,3-butadiene released into the air include motor-vehicle exhaust, manufacturing and processing facilities, forest fires or other combustion, and cigarette smoke. Acute exposure to 1,3-butadiene by inhalation in humans results in irritation of the eyes, nasal passages, throat, and lungs. Neurological effects, such as blurred vision, fatigue, headache, and vertigo, have also been reported at very high exposure levels.
- 4 **Diesel Particulate Matter/Diesel Exhaust Organic Gases (DPM)** are a complex mixture of hundreds of constituents in either a gaseous or particle form. Gaseous components of diesel exhaust include CO<sub>2</sub>, O<sub>3</sub>, nitrogen, water vapor, CO, nitrogen compounds, sulfur compounds, and numerous low-molecular-weight HCs. DPM is directly emitted from diesel-powered engines (primary particulate matter) and can be formed from the gaseous compounds emitted by diesel engines (secondary PM). Acute or short-term (e.g., episodic) exposure to diesel exhaust can cause acute irritation (e.g., eye, throat, bronchial), neurophysiological symptoms (e.g., lightheadedness, nausea), and respiratory symptoms (e.g., cough, phlegm).
- 4 **Formaldehyde** is a colorless gas with a pungent, suffocating odor at room temperature. The major emission sources of formaldehyde appear to be power plants, manufacturing facilities, incinerators, and automobile exhaust. However, most of the formaldehyde in ambient air is a result of secondary formation through photochemical reaction of VOC and NO<sub>x</sub>. The major toxic effects caused by acute formaldehyde exposure via inhalation are eye, nose, and throat irritation, and it affects the nasal cavity.
- 4 **Naphthalene** is used in the production of phthalic anhydride; it is also used in mothballs. Acute (short-term) exposure of humans to naphthalene by inhalation, ingestion, and dermal contact is associated with hemolytic anemia, damage to the liver, and neurological damage. Cataracts have also been reported in workers acutely exposed to naphthalene by inhalation and ingestion.

- 4 **Polycyclic Organic Matter (POM)** defines a broad class of compounds that includes the polycyclic aromatic hydrocarbon compounds, of which benzo[a]pyrene is a member. POM compounds are formed primarily from combustion and are present in the atmosphere in particulate form. Sources of air emissions are diverse and include cigarette smoke, vehicle exhaust, home heating, laying tar, and grilling meat. Cancer is the major concern from exposure to POM.

#### 7.13.4.2 Environmental Consequences

Reduction in roadway VMT results in an overall beneficial effect on MSAT. All Action Alternatives would reduce roadway VMT; therefore, a reduction in MSAT would occur within the Affected Environment. Although the No Action Alternative will not affect VMT in the Affected Environment, MSAT emissions will likely be lower than present levels in the design year regardless of the alternative chosen; this reduction will be due to EPA's national control programs, which are projected to reduce annual MSAT emissions by over 80 percent from 2010 to 2050.<sup>4</sup>

Construction of the Action Alternatives could result in temporary, localized emissions of MSAT associated with construction equipment and activities. Local levels of MSAT could also increase near station locations and parking facilities.

#### 7.13.5 Greenhouse Gas Emissions

##### 7.13.5.1 Affected Environment

Climate change is an important national and global concern. While the Earth has gone through many natural changes in climate in its history, there is scientific consensus that the Earth's climate is currently changing at an accelerated rate and will continue to do so for the foreseeable future. Anthropogenic (human-caused) GHG emissions contribute to this rapid change. CO<sub>2</sub> makes up the largest component of these GHG emissions. Other prominent transportation GHGs include CH<sub>4</sub> and N<sub>2</sub>O.

Many GHGs occur naturally. Water vapor is the most abundant GHG and makes up approximately two-thirds of the natural greenhouse effect. However, the burning of fossil fuels and other human activities are adding to the concentration of GHGs in the atmosphere. Many GHGs remain in the atmosphere for time periods ranging from decades to centuries. GHGs trap heat in the Earth's atmosphere. Because atmospheric concentration of GHGs continues to climb, our planet will continue to experience climate-related phenomena. For example, warmer global temperatures can cause changes in precipitation and sea levels.

GHGs differ in their ability to trap heat. For example, 1 ton of emissions of CO<sub>2</sub> has a different effect than 1 ton of emissions of CH<sub>4</sub>. To compare emissions of different GHGs, inventory compilers use a weighting factor called Global Warming Potential (GWP). To use a GWP, the heat-trapping ability of 1 metric ton (1,000 kilograms) of CO<sub>2</sub> is taken as the standard, and emissions are expressed in terms

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<sup>4</sup> Federal Highway Administration. (2013, February 2). *Interim Guidance Update on Mobile Source Air Toxic Analysis in NEPA - Appendix B*. Retrieved from Air Quality: Transportation and Toxic Air Pollutants: [http://www.fhwa.dot.gov/environment/air\\_quality/air\\_toxics/policy\\_and\\_guidance/aqintguidapb.cfm](http://www.fhwa.dot.gov/environment/air_quality/air_toxics/policy_and_guidance/aqintguidapb.cfm)

of CO<sub>2</sub>-equivalent (CO<sub>2</sub>e). The CO<sub>2</sub>e for a gas is derived by multiplying the tons of the gas by the associated GWP. The GWP of CO<sub>2</sub> is 1. The GWP of CH<sub>4</sub> is 21, whereas the GWP of N<sub>2</sub>O is 310.

To date, no national standards have been established regarding GHGs, nor has the EPA established criteria or thresholds for ambient GHG emissions pursuant to its authority to establish motor-vehicle emission standards for CO<sub>2</sub> under the CAA. However, there is a considerable body of scientific literature addressing the sources of GHG emissions and their adverse effects on climate, including reports from the Intergovernmental Panel on Climate Change, the U.S. Global Change Research Program, the U.S. National Academy of Sciences, and the EPA as well as other federal agencies. GHGs are different from other air pollutants evaluated in federal environmental reviews because their impacts are not localized or regional due to their rapid dispersion into the global atmosphere, which is characteristic of these gases. GHG emissions affect the entire planet. Table 7.13-8 highlights the total GHG emissions from the commercial, electric power, residential, industrial and transportation sectors within the Study Area.

**Table 7.13-8: Greenhouse Gas Emissions by Geography (2012)**

Geography	Greenhouse Gas Emissions (million metric tons)
D.C.	3
MD	59
DE	13
PA	233
NJ	99
NY	154
CT	32
RI	10
MA	59

Source: U.S. Energy Information Administration, August 2015.

### 7.13.5.2 Environmental Consequences

Table 7.13-9 presents the changes in GHGs in the Study Area, in terms of CO<sub>2</sub>e, in the year 2040. The changes in CO<sub>2</sub>e are presented for roadways, diesel trains, and electric trains.

**Table 7.13-9: 2040 Changes in CO<sub>2</sub>e (tons/year) – Existing Energy Profile**

Project Element	Alt. 1	Alt. 2	Alternative 3			
			via Central CT/Providence	via Long Island/ Providence	via Long Island/ Worcester	via Central CT/Worcester
Roadways	-403,330	-545,875	-602,530	-568,705	-622,645	-587,905
Diesel Trains	0	-10,540	0	1	1	1
Electric Trains	128,685	229,235	367,365	378,115	384,920	241,545
<b>TOTAL</b>	<b>-274,650</b>	<b>-327,180</b>	<b>-235,165</b>	<b>-190,590</b>	<b>-237,730</b>	<b>-346,360</b>

Source: NEC FUTURE team, 2015

As shown in Table 7.13-9, CO<sub>2</sub>e from roadways would decrease with all Action Alternatives, whereas the CO<sub>2</sub>e from electric trains would increase with all Action Alternatives. Overall, the net total GHGs

would decrease under all Action Alternatives. For the No Action Alternative, changes in CO<sub>2</sub>e will reflect future regulations and VMT growth. As shown in Table 7.13-10, the CO<sub>2</sub>e reductions would be even greater assuming the future energy profile.

**Table 7.13-10: 2040 Changes in CO<sub>2</sub>e (tons/year) – Future Energy Profile**

Project Element	Alternative 1	Alternative 2	Alternative 3			
			via Central CT/Providence	via Long Island/ Providence	via Long Island/ Worcester	via Central CT/Worcester
Roadways	-403,330	-545,875	-602,530	-568,705	-622,645	-587,905
Diesel Trains	0	-10,540	0	1	1	1
Electric Trains	101,805	181,230	291,730	299,405	305,440	192,315
<b>TOTAL</b>	<b>-301,525</b>	<b>-375,185</b>	<b>-310,800</b>	<b>-269,300</b>	<b>-317,210</b>	<b>-395,590</b>

Source: NEC FUTURE team, 2015

Additionally, the EPA's proposed Clean Power Plan<sup>5</sup> would reduce carbon pollution by 30 percent by 2030. The EPA is currently issuing final rules, and implementation is expected to start in the summer of 2020. States, including those in the Study Area, that have already invested in energy efficiency programs will be able to build on these programs during the compliance period to help make progress toward meeting their targets.

The use of regenerative braking, as described in Section 7.13.3.2, would reduce the energy use, and resulting power plant CO<sub>2</sub>e emissions, from the electric trains.

As discussed in Chapter 5, Transportation Effects, investment in the NEC FUTURE passenger rail infrastructure would create a shift in demand from aircraft and bus trips servicing the corridor to rail trips, when comparing the the No Action Alternative to the Action Alternatives. This mode shift from aircraft and bus trips to rail trips would remove some aircraft and buses from the NEC. As such, CO<sub>2</sub>e from aircraft and buses would decrease under all Action Alternatives.

The FRA did not conduct a quantitative analysis of the construction impacts to air quality of the Action Alternatives, since a detailed construction schedule, along with estimates of construction equipment and activities, are unknown at the Tier 1 level. However, construction of the Action Alternatives would result in temporary CO<sub>2</sub>e emissions associated with construction equipment and activities.

### 7.13.6 Potential Mitigation Strategies

Examples of programmatic mitigation measures for air quality include the incorporation of Environmental Performance Measures in Tier 2 alternatives, including solar panels on stations and other buildings, as well as the use of renewable energy. With regards to construction activities, potential mitigation could involve voluntary emission reduction agreements, as well as the use of electric, energy efficient or low-emissions equipment. Specific mitigation concerning air quality impacts during construction, such as fugitive dust from earth moving and pollutants from

<sup>5</sup> <http://www2.epa.gov/carbon-pollution-standards/clean-power-plan-proposed-rule>

construction equipment, would also be investigated. The following are examples of potential mitigation measures:

#### 4 Site Preparation

- Minimize land disturbance.
- Water site a minimum of three times per day.
- Cover trucks when hauling dirt.
- Stabilize the surface of dirt piles if they are not removed immediately.
- Use windbreaks to prevent accidental dust pollution.
- Limit vehicular paths and stabilize temporary roads.
- Pave all unpaved construction roads and parking areas to road grade for a length of no less than 50 feet from where such roads and parking areas exit the construction site to prevent dirt from washing onto paved roadways.

#### 4 Construction

- Equip applicable construction equipment with emission control devices such as diesel particulate filters.
- Cover trucks when transferring materials.
- Use dust suppressants on unpaved traveled paths.
- Minimize unnecessary vehicular and machinery activities.
- Minimize dirt track-out by washing or cleaning trucks before leaving the construction site. An alternative to this strategy is to pave a few hundred feet of the exit road just before entering the public road.
- Use ultra-low sulfur diesel fuel for all diesel equipment.
- Use cleanest available (Tier 4) equipment.

#### 4 Post-Construction

- Re-vegetate any disturbed land not used.
- Remove unused material.
- Remove dirt piles.
- Re-vegetate all vehicular paths created during construction to avoid future off-road vehicular activities.

### 7.13.7 Subsequent Tier 2 Analysis

Project-level Tier 2 analyses would include more detailed evaluation of site-specific air quality impacts, where appropriate, as well as updated and refined regional and GHG analyses, as appropriate. Subsequent Tier 2 analyses would determine the benefits at the individual project level. Part of the Tier 2 analyses would include the following:

- 4 **Regional Analysis** – A refined regional air quality analysis would be conducted to demonstrate the proposed project’s impact on regional air quality levels. The analysis would be conducted for the No Action and Action Alternatives and would be based on daily VMT and associated average network speeds. Emission factors would be calculated using the EPA’s most current

approved emission factor program (assumed to be MOVES2014) with the appropriate local area parameters. If the project is predicted to affect plane traffic or power generation, the air quality impact of these elements would also be quantitatively evaluated.

- 4 **SIP Conformity** – Energy requirements of the fleet would be refined along with future emission factors from electrical generation. It would be determined if the project conforms with the applicable SIPs.
- 4 **MSAT Analysis** – An MSAT analysis would be conducted according to the FHWA’s most current MSAT guidance at the time of the analysis. This would most likely include a regional MSAT analysis.
- 4 **Greenhouse Gas Analysis** – The changes the proposed project has on GHG emissions would be refined using the recommended FHWA and/or EPA guidance at the time of analysis. The analysis would be conducted for the No Action and Action Alternatives and would be based on daily VMT and associated average network speeds. Emission factors would be calculated using the EPA’s most current approved emission factor program (assumed to be MOVES2014) with the appropriate local area parameters. If the project is predicted to affect plane traffic or power generation, the GHG impact of these elements would also be quantitatively evaluated.
- 4 **Local Analysis** – Based on the area’s attainment status and the project’s proposed traffic impacts, particularly near station locations, a CO and PM<sub>2.5</sub>/PM<sub>10</sub> hot-spot analysis would be conducted following the latest local, state, and federal guidance. For particulate matter, the latest EPA guidance is the *Transportation Conformity Guidance for Quantitative Hot-Spot Analyses in PM<sub>2.5</sub> and PM<sub>10</sub> Nonattainment and Maintenance Areas*.<sup>6</sup> For CO, the latest guidance is *Using MOVES in Project-Level Carbon Monoxide Analyses*.<sup>7</sup> Microscale CO and PM<sub>2.5</sub>/PM<sub>10</sub> would be compared to the applicable NAAQS to determine if the project causes or exacerbates a violation of the applicable NAAQS.
- 4 **Construction Analysis** – Based on the location of construction sites, staging areas, sensitive receptors, and the construction schedule, an analysis of local construction-related air quality impacts would be conducted. Emission burdens from construction equipment and activities would be generated using project-specific operating parameters and emission rates derived from the EPA’s NONROAD Model<sup>8</sup> and AP-42.<sup>9</sup> Local air quality concentrations would be predicted at appropriate sensitive receptors using the EPA’s AERMOD<sup>10</sup> program along with location and project-specific parameters.

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<sup>6</sup> U.S. Environmental Protection Agency. (2013). *Transportation Conformity Guidance for Quantitative Hot-Spot Analyses in PM<sub>2.5</sub> and PM<sub>10</sub> Nonattainment and Maintenance Areas*. Retrieved from <http://www.epa.gov/otaq/stateresources/transconf/policy/420b13053-sec.pdf>

<sup>7</sup> U.S. Environmental Protection Agency. (2010). *Using MOVES in Project-Level Carbon Monoxide Analyses*. Retrieved from <http://www.epa.gov/otaq/stateresources/transconf/policy/420b10041.pdf>

<sup>8</sup> U.S. Environmental Protection Agency. NONROAD Model. Retrieved from <http://www.epa.gov/oms/nonrdmdl.htm>

<sup>9</sup> U.S. Environmental Protection Agency. Compilation of Air Pollutant Emission Factors. Retrieved from <http://www.epa.gov/oms/ap42.htm>

<sup>10</sup> U.S. Environmental Protection Agency. Preferred/Recommended Models. Retrieved from [http://www.epa.gov/scram001/dispersion\\_prefrec.htm](http://www.epa.gov/scram001/dispersion_prefrec.htm)

- 4 **Conformity** – Required transportation or general conformity analyses and any necessary determinations would be completed for the project. In November 1993, EPA promulgated two sets of regulations to implement Section 176(c) of the Clean Air Act. First, on November 24, the EPA promulgated the Transportation Conformity Regulations, which apply to highways and mass transit. Transportation conformity is required by the Clean Air Act section 176(c) (42 U.S.C. 7506(c)) to ensure that federal funding and approval are given to highway and transit projects that are consistent with (“conform to”) the air quality goals established by a state air quality implementation plan (SIP). Conformity, to the purpose of the SIP, means that transportation activities will not cause new air quality violations, worsen existing violations, or delay timely attainment of the national ambient air quality standards.

On November 30, the EPA promulgated a second set of regulations, known as the General Conformity Regulations, which apply to all other federal actions. These regulations ensured that other federal actions also conformed to the SIPs (58 FR 63214). The purpose of the General Conformity Rule is to:

- Ensure that federal activities do not cause or contribute to new violation of NAAQS.
- Ensure that actions do not cause additional or worsen existing violations of or contribute to new violations the NAAQS.
- Ensure that attainment of the NAAQs is not delayed.